#### **Public Document Pack**



**Meeting:** Health Scrutiny Committee

**Date:** Tuesday 11th July, 2023

**Time:** 7.00 pm

Venue: Council Chamber, Corby Cube, George Street, Corby, Northants, NN17

1QG

To members of the Health Scrutiny Committee

Councillor King Lawal (Chair - Apologies), Councillor Larry Henson (Vice-Chair in the Chair), Councillor Charlie Best, Councillor Scott Brown, Councillor Jon-Paul Carr, Councillor Bert Jackson, Councillor Anne Lee, Councillor John McGhee and Councillor Dorothy Maxwell

	Agenda								
Item	Subject	Presenting Officer	Page no.						
01	Apologies for Absence  Apologies received from Councillor King Lawal								
02	Members' Declarations of Interest								
03	Background to new Scrutiny arrangements  Background to the new Scrutiny arrangements and Terms of Reference for the Committee	Ben Smith, Head of Democratic Services	5 - 14						
04	Introduction to the Integrated Care System in Northamptonshire  Background to Integrated Care System and its aims and ambitions	Ali Gilbert, Integrated Care System Place Director	15 - 40						
05	Close of Meeting								

Adele Wylie, Monitoring Officer North Northamptonshire Council

**Proper Officer** 

#### 3 July 2023

This agenda has been published by Democratic Services.

Committee Administrator: Raj Sohal

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ITEM	NARRATIVE	DEADLINE
Members of	Requests to address the committee must be received by 5pm two working	5pm
the Public	days before the meeting. Speakers will be limited to speak for 3 minutes.	Thursday 6th July
Agenda		
Statements		
Member	A request from a Ward Councillor must be received by 5pm two working	5pm
Agenda	days before the meeting. The Member will be limited to speak for 5	Thursday 6 <sup>th</sup> July
Statements	minutes.	

#### **Members' Declarations of Interest**

Members are reminded of their duty to ensure they abide by the approved Member Code of Conduct whilst undertaking their role as a Councillor. Where a matter arises at a meeting which **relates to** a Disclosable Pecuniary Interest, you must declare the interest, not participate in any discussion or vote on the matter and must not remain in the room unless granted a dispensation.

Where a matter arises at a meeting which **relates to** other Registerable Interests, you must declare the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but must not take part in any vote on the matter unless you have been granted a dispensation.

Where a matter arises at a meeting which **relates to** your own financial interest (and is not a Disclosable Pecuniary Interest) or **relates to** a financial interest of a relative, friend or close associate, you must disclose the interest and not vote on the matter unless granted a dispensation. You may speak on the matter only if members of the public are also allowed to speak at the meeting.

Members are reminded that they should continue to adhere to the Council's approved rules and protocols during the conduct of meetings. These are contained in the Council's approved Constitution.

If Members have any queries as to whether a Declaration of Interest should be made please contact the Monitoring Officer at — <u>monitoringofficer@northnorthants.gov.uk</u>

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# Health Scrutiny Committee 11 July 2023

Report Title	Background to the new Scrutiny Arrangements and Terms of Reference for the Committee				
Report Author	Adele Wylie, Executive Director of Customer and Governance  adele.wylie@northnorthants.gov.uk  Ben Smith, Head of Democratic Services  ben.smith@northnorthants.gov.uk				

Are there public sector equality duty implications?	☐ Yes	⊠ No
Does the report contain confidential or exempt information (whether in appendices or not)?	☐ Yes	⊠ No
Applicable paragraph number/s for exemption from publication under Schedule 12A Local Government Act 1972		

#### **List of Appendices**

#### **Appendix A – Health Scrutiny Committee Terms of Reference**

#### 1. Purpose of Report

1.1. To set out the changes to the Council's scrutiny arrangements following the decision of full Council on 30<sup>th</sup> March 2023, particularly in regard to the Health Scrutiny Committee.

#### 2. Executive Summary

- 2.1. Scrutiny has an important role in ensuring that the Executive is held to account and that key decisions are made in an appropriate manner, taking all relevant factors into account.
- 2.2. It is important that scrutiny is focused and effective, helping to ensure that policy making is improved and efficiency of delivery of services to the public maximised.

2.3. It was proposed by the Democracy and Standards Committee and approved by full Council on 30<sup>th</sup> March 2023 that a Health Scrutiny Committee be created, effective from the annual meeting of the Council held on 25<sup>th</sup> May 2023. This new committee sits alongside three other scrutiny bodies within the new scrutiny structure.

#### 3. Recommendations

- 3.1. It is recommended that the Health Scrutiny Committee:-
  - (a) notes the new scrutiny arrangements for the Council which came into effect in May 2023; and
  - (b) notes its new terms of reference.
- 3.2. (Reason for Recommendations To allow members of the new Committee to be briefed on its new arrangements and terms of reference.
- 3.3. (Alternative Options Considered Not applicable to this report.)

#### 4. Report Background

- 4.1. North Northamptonshire Council operates an executive model of governance and is required under statute to operate at least one scrutiny committee.
- 4.2. The purpose of the scrutiny function is to influence policies and decisions made by the Executive and other organisations delivering services to the public.
- 4.3. Four bodies make up the new scrutiny arrangements in the Council's Constitution and governance. These are:-

#### 4.4. Scrutiny Management Board

4.4.1. The Board comprise the Chairs and Vice-Chairs of the three Scrutiny Committees (see below for details) and will strategically drive forward the scrutiny function. The Board will manage the workload of the scrutiny committees, agree agenda items and the Workplan, complete the Annual Scrutiny Report and lead on the member development programme for scrutiny members. It will also determine call-in requests.

#### 4.5. Place and Environment Scrutiny Committee

4.5.1. In relation to the Council's corporate objectives around Place and Economy it is recognised that there are a number of significant projects ongoing and some key elements of service delivery requiring regular review of performance e.g. the highways contact.

#### 4.6. Corporate Scrutiny Committee

4.6.1. The Corporate Scrutiny Committee will mirror the work of the old Finance and Resources Committee, in that it will scrutinise finance and performance which are integral to each other. It will also scrutinise external partnerships and companies such as the Children's Trust. Previously the Children's Trust was scrutinised across Committees which did not allow members to collate a rounded view of it.

#### 4.7. **Health Scrutiny**

- 4.7.1. The Council has a statutory duty to scrutinise health. The formation of a standalone health scrutiny committee provides for the Council to be able to strategically review how the integration of health, public health and social care is working to ensure maximum outcomes can be achieved for the benefit of the public.
- 4.7.2. In addition to the above, full Council agreed the following key areas as the basis of scrutiny for this Committee:-
  - formal and informal consultations from local health service commissioners and providers;
  - ii) commissioning and delivery of local health and social care services;
  - iii) hold the Health and Wellbeing Board to account;
  - iv) respond to referrals from, and make referrals to, Healthwatch North Northamptonshire;
  - v) to appoint a lead health scrutiny councillor;
  - vi) responsibility for scrutinising the Council's role as an Education Authority.
- 4.7.3. The full terms of reference for this Committee are attached as Appendix A to this report.

#### 5. Issues and Choices

5.1. The decision made to create an overarching Scrutiny Management Board together with the clear and focussed terms of reference for each of the three scrutiny committees, including the Health Scrutiny Committee, is designed to ensure greater effectiveness and transparency in relation to the workload of the scrutiny function within the council.

#### 6. Next Steps

- 6.1. The Scrutiny Management Board is due to hold a workshop over the summer, 2023, at which it will consider presentations on the challenges, pressures and opportunities within each of the scrutiny areas of the Council, and review the work programme from the previous year to consider topics for inclusion in the Annual Workplan based upon criteria.
- 6.2. The outcome of the Workshop will be communicated to this Committee's next meeting, together with topics included in the Committee's annual workplan.

#### 7. Implications (including financial implications)

#### 7.1. Resources and Financial

7.1.1. There are no discernible resource or financial implications arising from this report.

#### 7.2. Legal and Governance

7.2.1. The Council is required to establish at least one scrutiny committee. The proposal approved by full Council on 30<sup>th</sup> March 2023 enhances the role of scrutiny within the Council and provides additional support in meeting the Council's responsibilities detailed under statute and within statutory guidance.

#### 7.3. Relevant Policies and Plans

7.3.1. The adoption of the proposals by full Council has assisted in meeting the good practise highlighted in the Government's statutory guidance on overview and scrutiny within local government and assists in ensuring that there is appropriate scrutiny of the Council's objectives set out in the approved Corporate Plan.

#### 7.4. **Risk**

7.4.1. None identified in this report. The new scrutiny arrangements build on the foundations of scrutiny within the Council established since May 2021 and has ensured an expansion of capacity.

#### 7.5. Consultation

- 7.5.1. Prior to the full Council making its decision on new scrutiny arrangements for the Council, initial proposals were considered by the Constitutional Working Group (CWG) at its meetings on 24<sup>th</sup> October 2022 and on 6<sup>th</sup> March 2023. The Democracy and Standards Committee then endorsed the proposals for wider internal and external consultation at its meeting on 7<sup>th</sup> November 2022 and considered responses at its meeting on 13<sup>th</sup> March 2023.
- 7.5.2. All members were given the opportunity to comment upon the proposals and provide feedback.
  - 7.6. Consideration by Executive Advisory Panel
- 7.6.1. Not applicable.
  - 7.7. Consideration by Scrutiny
- 7.7.1. Scrutiny members were consulted as part of the review process now completed.
  - 7.8. Equality Implications
- 7.8.1. None impacting on the nine protected characteristics defined in the Equality Act 2010.
  - 7.9. Climate Impact
- 7.9.1. Not applicable to this report.
- 7.10. Community Impact
- 7.10.1. Not applicable to this report.
  - 7.11. Crime and Disorder Impact
- 7.11.1. Not applicable to this report.
- 8. Background Papers
  - 8.1. Council's Constitution
  - 8.2. Report to full Council 30th March 2023 (Minute 215 refers)

#### Appendix A

The following is an extract from the <u>Council's Scrutiny Procedure Rules, Part 7.1 of the Constitution</u>. It sets out, in an abbreviated form, the terms of reference considered particularly relevant to the work of the Place and Environment Scrutiny Committee.

#### **General Terms of Reference for Scrutiny Committees**

Within their remits as set out below;

- 1.1. Review decisions made by the Council, Executive, Committees and Officers (except for regulatory decisions)
- 1.2. Review the performance of the Council in relation to policy objectives, performance targets and/or particular service areas.
- 1.3. Question Executive Members about decisions and performance within their portfolio whether in comparison with corporate objectives over a period of time, or in relation to decisions (except for regulatory decisions).
- 1.4. Review the performance of other public bodies in the area and invite reports from them by asking them to address the relevant Scrutiny Committee about their activities and performance.
- 1.5. Question and gather evidence from any person with their consent.
- 1.6. Make recommendations to Council or the Executive arising from work undertaken by a Scrutiny Committee.
- 1.7. Recommend that a decision made but not yet implemented, be reconsidered by the Executive through the Call In Procedure administered by the Scrutiny Management Board.
- 1.8. Provide responses to Councillors Call for Action.
- 1.9. Collaborate with other Scrutiny Committees and other bodies undertaking similar functions outside the Council.
- 1.10. Agree the terms of reference and details of Panels once they have been added to the Annual Workplan by the Scrutiny Management Board.

#### 2. Health Scrutiny - Terms of Reference

2.1. To exercise the Council's statutory role in scrutinising health services for North Northamptonshire in accordance with the National Health Service Act 2006 as amended and associated regulations and guidance.

- 2.2. To engage with and respond to formal and informal consultations from local health service commissioners and providers where the Committee wishes to do so. This shall be on behalf of Scrutiny and not on behalf of Council.
- 2.3. To scrutinise the commissioning and delivery of local health and social care services to ensure a reduction in recognised health inequalities, improved access to services and the best outcomes for citizens.
- 2.4. To hold the Health and Wellbeing Board to account for its work to improve the health and wellbeing of the population of North Northamptonshire and to reduce health inequalities;
- 2.5. To respond to referrals from, and make referrals to, Healthwatch North Northamptonshire as appropriate;
- 2.6. To appoint a lead health scrutiny councillor for the purposes of liaising with stakeholders on behalf of the Health Scrutiny function, including the Health and Wellbeing Board, Healthwatch North Northamptonshire, and the Executive Member with responsibility for health and social care issues;
- 2.7. To have responsibility for scrutinising the Council's role as an Education Authority.

#### 3. Members

- 3.1. There shall be 9 elected members of each Scrutiny Committee.
- 3.2. Relevant training shall be undertaken by members as determined by the Scrutiny Management Board.

#### 6. Substitutions

6.1. Named substitutes are allowed and must undertake relevant training as determined by the Scrutiny Management Board.

#### 7. Chairmanship

7.1. The Chair and Vice Chair of each Committee shall be appointed at the annual meeting of Council. If a vacancy for Chair or Vice Chair of a committee occurs in year, the committee at its next ordinary meeting shall elect/appoint to the vacant post for the remainder of the Municipal Year.

#### 8. Quorum

8.1. The quorum for each committee shall be a quarter of voting members, but no less than 4 members unless otherwise specified.

#### 9. Meetings

- 11.1 Scrutiny Committee meetings will be held bi-monthly.
- 11.2 Extraordinary (Special) meetings of a Scrutiny Committee may be called by the Proper Officer, in consultation with the Chair of the relevant committee, subject to the normal provisions under the Local Government Act 1972 (as amended) and the Council's Constitution.

#### 12. Agenda for meetings of the Scrutiny Committees

- 12.1 Matters to be considered will be set out in an agenda, together with appropriate and relevant supporting papers.
- 12.2 Any member of the Committee shall be entitled to request, in writing, that an item be included on the agenda. Any such item shall be considered by the Scrutiny Management Board, and they will determine whether it can be included.
- 12.3 Similarly, the Leader or an individual member of the Executive may give notice in writing requesting an item to appear on an agenda of a Scrutiny Committee, relating to their area of responsibilities. The Scrutiny Management Board will decide how the item should be considered and whether it can be included.
- 12.4 Any other Councillor may write to the Statutory Scrutiny Officer to request an item to appear on an agenda of a Scrutiny Committee. The Scrutiny Management Board will decide whether it can be included.

#### 13 Reports from the Relevant Scrutiny Committee

- 13.1 Once recommendations have been formed, the relevant Scrutiny Committee may submit a formal report for consideration by the Executive (if the proposals relate to an executive function and are consistent with the existing budgetary and policy framework), or to the Council as appropriate (if the recommendation would require a departure from or a change to the agreed budget and policy framework).
- 13.2 The Council or the Executive shall consider the report of the Scrutiny Committee at the next available meeting. The Council or the Executive shall respond to the Scrutiny Committee within two months (or following the next available meeting in the case of the Council) of it being submitted.

#### 14. Panels

14.1 The Scrutiny Management Board may add Panels to the Annual Workplan and determine which Committee shall be responsible for the Panels work. Panels should be used to ensure that the relevant Committee is having an impact and meeting its statutory duties.

14.1.1 There shall be a maximum of 4 Panels established at any one time across all Committees unless the Scrutiny Management Board agrees that there are exceptional circumstances (taking into consideration resource implications and advice from the statutory Scrutiny Officer). This will exclude long standing Panels.

#### 15 Councillor Call for Action

- 15.1 Any member of the Council may submit a Councillor Call for Action using the appropriate form.
- 15.2 The Councillor Call for Action is intended to be a process of last resort and therefore a member must demonstrate that reasonable steps have been taken to resolve the matter including a response from the relevant Executive Member and the Head of Paid Service or his/her nominee.
- 15.3 Only if reasonable steps have been evidenced will the Councillor Call for Action be placed on the agenda of the relevant Scrutiny Committee by the Scrutiny Management Board. It is for the Scrutiny Committee to determine how it wishes to respond to the Councillor Call for Action and in the case of refusal to undertake a review then reasons must be provided.

#### 16 The Party Whip

16.1 It is generally accepted that the Party Whip should be suspended in respect of Scrutiny matters. However, when considering any matter in respect of which a member of the Scrutiny Committee is subject to a formal party whip, the Councillor must declare the existence of the whip, and the nature of it before the commencement of the Committee's deliberations on the matter. The declaration, and the detail of the whipping arrangements, shall be recorded in the minutes of the meeting.



# A New Sense of Place North Northamptonshire Place Development Phase THREE

Health Scrutiny Committee 11<sup>th</sup> July 2023





#### **Shared vision**

We want to work better together in Northamptonshire to create a place where people and their loved ones are active, confident and take personal responsibility to enjoy good health and wellbeing, reaching out to quality integrated support and services if and when they need help.

### **Shared aims**

- Improve the health and wellbeing of the population
- Reduce inequalities in health and wellbeing outcomes
- Ensure value for money
- Contribute to the economic and social wellbeing of Northamptonshire.

### **Shared ambitions**

We want the people of Northamptonshire to have:

- The best start in life
- Access to the best available education and learning
- Opportunity to be fit, well and independent
- Employment that keeps them and their families out of poverty
- Good housing in places which are clean and green
- Safety in their homes and when out and about
- Feel connected to their families and friends
- The chance for a fresh start when things go wrong
- Access to health and social care when they need it
- To be accepted and valued simply for who they are.

#### Northamptonshire **Integrated Care System**

Improve the health and wellbeing of the population

Reduce inequalities in health and wellbeing outcomes

Access to health & social care when needed

**Opportunity to** be fit & well

**Best start in life** 

Access to the best available education & learning

**Employment that keeps them** & their family out of poverty

Mental Health & LDA Collaborative Children & Young People Wider Public Sector Collaborations

North Northants Health & Wellbeing Board Services Brig. Integrated Care Board iCAN Collaborative Health & Care Collaborations ican co.

ican c Connul. Northants Health & Wellbeing Board

Local Area

Partnership

Local Area

Local Area

Partnership

Local Area

Local Area

Local Area Partnership

Local Area

Partnership

Northampton Partnership Health Local Area Local Area and Wellbeing Partnership Partnership Forum Local Area Local Area Partnership Partnership **South Northants** Local Area

Local Area and Daventry Health Local Area Local Area and Wellbeing Partnership Partnership Forum

Kettering Area Community Wellbeing Corby Area Community Wellbeing

WellingboroughArea Community Wellbeing

East Northants Area Community Wellbeing

### **Integrated Care** Northamptonshire

Contribute to the economic and social wellbeing of Northamptonshire

**Ensure value for money** 

**Good housing in places** which are clean and green

To feel safe in their homes & when out and about

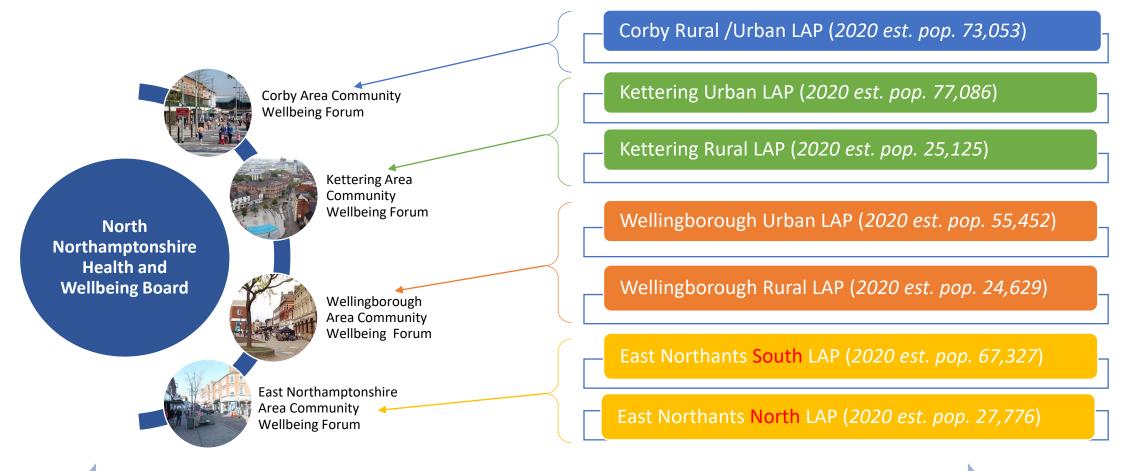
**Connected to their families** 

To be accepted & valued simply for who they are

Access to health & social care when needed



# Area Community Wellbeing Forums Local Area Partnerships



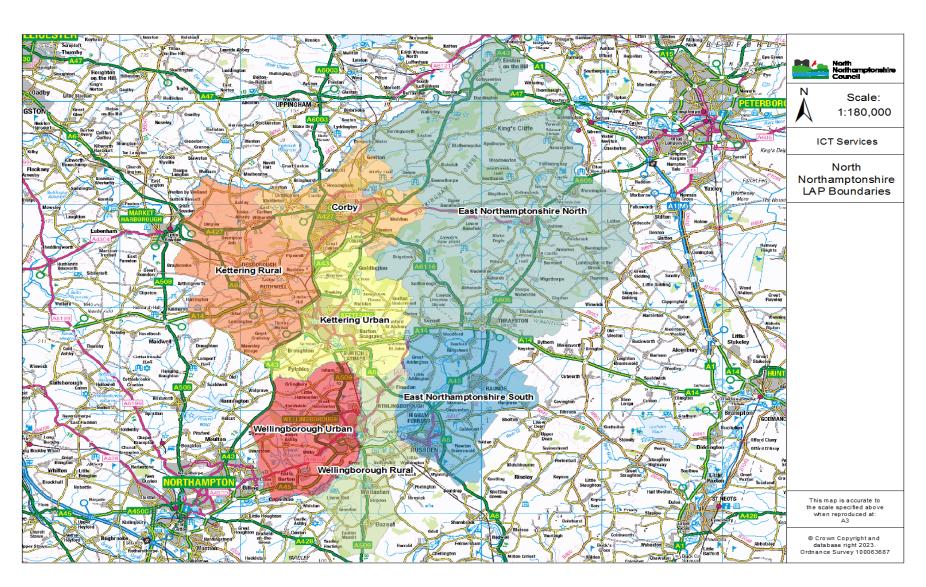
**Strategy** 

Inform & influence

**Engagement** 

**Design & doing** 

# North Place LAP boundaries



# Phased Approach for North Place Development

	Phase	Topic	Date
	ONE	Design and launch  COMPLETE	May 22 – December 2022
S	TWO	CWF and LAP priority opportunities identification  COMPLETE	January 23 – February 23
	THREE	A New Sense of Place Initial LAP priority opportunities – community changes implemented Community engagement	February 23 – July 2023

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# Integrated Care Northamptonshire

# Community Wellbeing Forums

Page 23

# Community Wellbeing Forums



Shared aims, ambitions and opportunities to inform and influence

LAPS

Bring together LAP learning, support and unblock

Collective engagement, communication and involvement with communities

# **Engagement Insight Hub- The aim**

Support collaboration between organisations around gathering insight by enabling links to be made between individuals/organisations who are working on the same area, or are wanting the answers to the same questions. Maximising scarce resource.

Support the use of a variety of methods for gathering insight, moving away from an over-reliance on surveys to methods that nurture and use existing relationships.

Move away from seeing residents as patients or service users but as members of local communities with valuable experience and insight to share.

Collect and organise insight being gathered across the system to make it easily accessible and searchable.

# PHASE THREE Community Engagement - multiple avenues

- ☐ Community relationship and trust
- Community participation
- ☐ Co-design, co-deciding, co-producing
- ☐ Community leadership
- ☐ Community led action/interventions
- ☐ Connections between community led interventions, services led interventions and system led interventions

# Integrated Care Northamptonshire

# Local Area Partnerships LAPS





Priorities
Delivery Plan
Communications
Plan
Engagement Plan
Asset mapping

Call to Action WITH OUR COMMUNITIES

Multi Agency approach each priority

**Approach** 

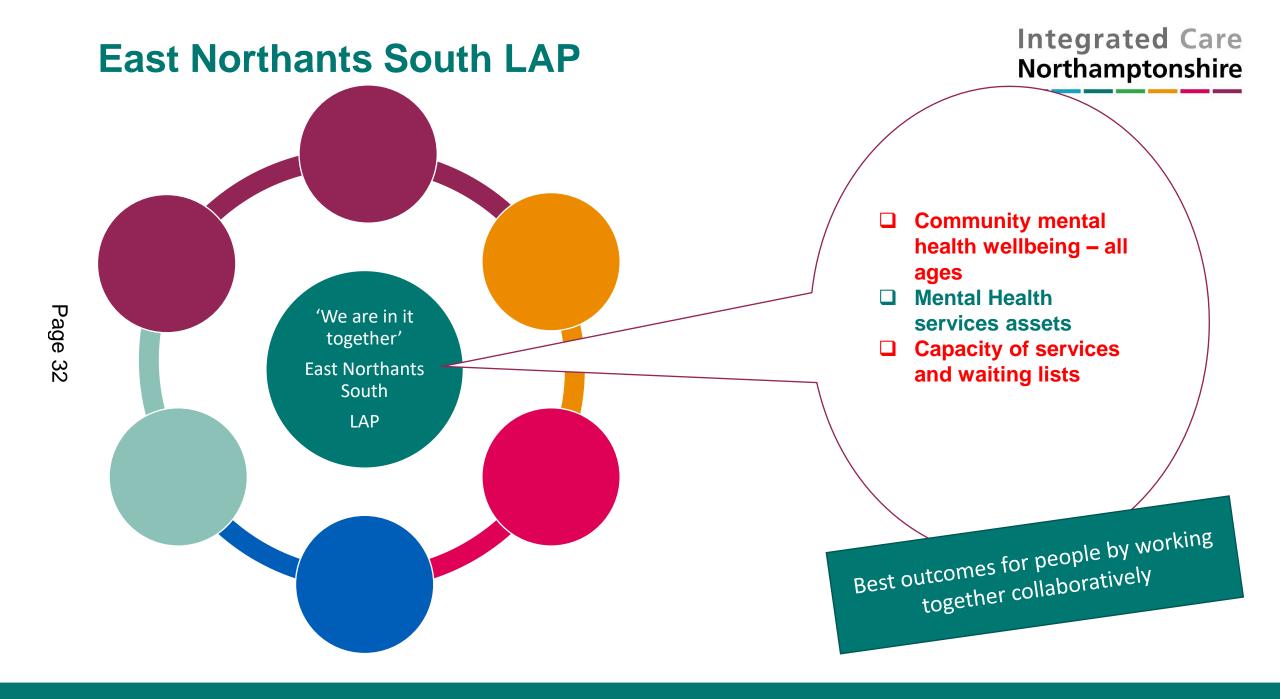
people by working together collaboratively

#### **Integrated Care Corby LAP** Northamptonshire GP access - how do we have a collective discussion with local residents to inform them of more beneficial health and wellbeing services rather than seeing a GP. □ Asset mapping for 'We are in it community health and together' wellbeing services ☐ Social isolation – public Corby transport, voluntary sector transport LAP ☐ Fuel poverty – identifying vulnerable families and linking in with Healthy

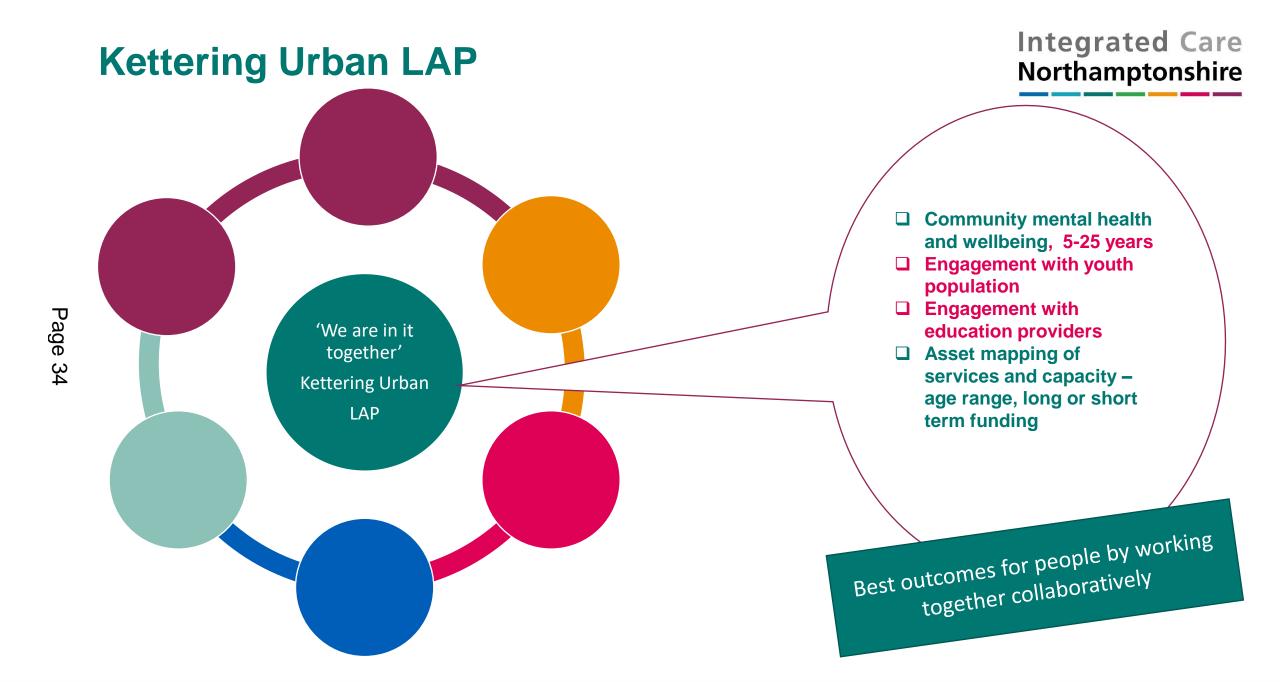
Best outcomes for people by working together collaboratively

Homes.

#### **Integrated Care East Northants North LAP** Northamptonshire ■ Mental health and community wellbeing ■ Asset mapping ☐ Transport – task and finish group 'We are in it ☐ Rising crime — Page 31 together' intelligence around **East Northants** this and drug misuse North ☐ Isolation with older LAP communities Best outcomes for people by working together collaboratively



#### **Integrated Care Kettering Rural LAP** Northamptonshire □ Positively impact on isolated individuals □ Community health and wellbeing wrap around support for after mental health interventions **□** Transport **Active community leisure** 'We are in it offer Page 33 together' Streamline hub opportunities **Kettering Rural ☐** Revisiting Kettering Futures LAP **Partnership** ■ Asset map of service and capacity Best outcomes for people by working together collaboratively

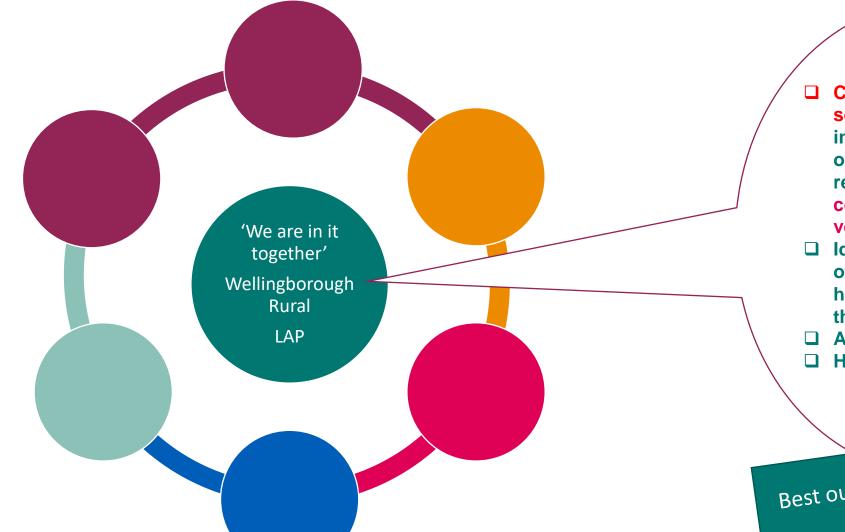


# Wellingborough Rural LAP

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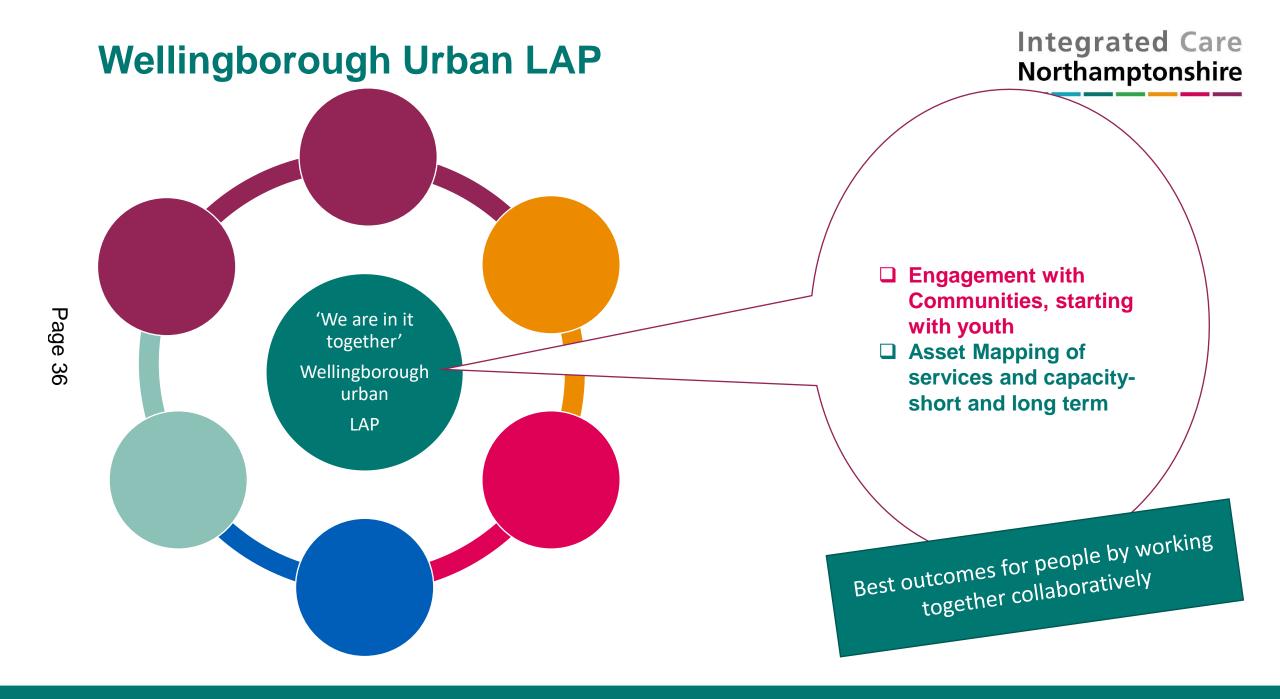
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# **Integrated Care Northamptonshire**



- □ Community wellbeing and social isolation including exploring opportunities for recruiting more community transport volunteers
- Identifying the community offer on activities and how best to promote these
- Asset mapping
- ☐ Housing

Best outcomes for people by working together collaboratively



# A NEW SENSE of PLACE – Next steps



☐ Forward planning LAP and CWF dates confirmed for next 6 months ☐ Multiagency approach LAP priorities – kick off March 23<sup>rd</sup> – 28<sup>th</sup> April ☐ A New Sense of Place flyer invitation – wider stakeholder reach ☐ Service/community asset showcase followed by World café approach — <sub>v</sub>call to action Asset mapping progression Exploration of community engagement approach ☐ Phase four – embedding change

## **Output**

Collective Delivery plan of change

								Interveted Care
LAP priority				Wellb	Wellb	Kett	Kett	LYBL Ambition
actions	Corby	EN South	EN North	East	West	Urban	Rural	
Rural & Community Transport	Assess & address service gap for medical & other community transport. Set up task group	ar	volunteer k expand fer. Set up p, actions or each LAP					Opportunity to be fit, well & independent  Connected to their families and friends
Mental Health: Impact other issues have on MH demand on police, ASC and GPs	√	`	I	٧	V	٧	٧	Access to health and social care when they need it
Access to Services							Deliver Beat bus/one stop shop events in rural villages	Access to health and social care when they need it Opportunity to be fit, well & independent Connected to their families and friends

LAP priority actions	Corby	EN South	EN North	Wellb East	Wellb West	Kett Urban	Kett Rural	LYBL Ambition
Children &YP: Poverty; Exposure to organised crime/ gangs; aspirations and educational attainment  Page 39			Expand existing Partnership-ider projects to addr key issues- ensu the voice of YP i heard. Actions r differ for each L area	identify ddress nsure YP is	Improving engagement with young people who require more targeted support for MH & wellbeing, by working with those organisations who already work with these YP?		Employment that keeps them and their families out of poverty  Opportunity to be fit, well & independent	
Asset Mapping- understanding the offer	Convert the rareference dat		Opportunity to be fit, well & independent  Connected to their family and friends					

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